

Executive summary

Key Findings

	K	ey Findings	Risk level*
Payroll	0	The payroll systems, processes and controls currently in place appear to be robust.	Low
processes			
Expenses – general	0	In general, the expense claim forms reviewed were of a good standard.	Low
	0	The Council's policy states that business mileage will be paid for the shorter of the distance between home and place visited on official business or normal office and place visited on official business. It is not clear from the claims we reviewed that the business mileage stated in respect of business mileage is in accordance with the Council's policy.	
Expenses – use of employees own car	0	We identified instances of mileage costs being claimed and reimbursed in respect of home to work journeys by employees who historically have been engaged on multiple part—time employment contracts. In addition, we noted that employees working within the Council's social work department also appear to be claiming mileage in respect of journeys from home to their normal place of work.	High
	0	A PAYE and Class 1 NIC (employee and employer) obligation arises on amounts reimbursed to employees in respect of ordinary commuting journeys. We suggest that a review is undertaken to identify the level of home to work travel costs reimbursed to employees working under multiple employment contracts in the last four tax years, and a voluntary disclosure made to HMRC of the underpaid PAYE and NIC.	
	0	We also suggest that further analysis is carried out to identify any other categories of employee where there is an increased risk of reimbursement in respect of ordinary commuting journeys so that any disclosure made to HMRC in this regard is complete.	
Expenses - Councillors	0	In adherence with the guidance issued by Scottish Local Authorities Remuneration Committee ("SLARC"), the Council regards a councillome as their normal place of work, and expenses associated with travel from a Councillor's home to the Council headquarters, and ot locations to conduct council business, may be claimed.	
Risk level: Medium			
	0	HMRC are increasingly active in arguing, particularly in the case of local authorities, that a councillor's home is not necessarily a workplace for tax and NIC purposes, and that the travel and subsistence expenses incurred by councillors travelling to committee or sub-committee meetings, are not allowable expenses. Where HMRC argue this successfully, the amounts reimbursed in respect of these journeys should be paid subject to deductions of PAYE and NIC through payroll, or if paid directly by the Council, treated as a taxable benefit in kind and reported on form P11D.	
	0	We suggest that a review is undertaken of the location(s) in which the Councillors approved duties are carried out, to determine whether the Councillors have a normal place of work for employment tax purposes (which may include a Councillor's home). Where this is the case, consideration should be given to the tax and NIC position in relation to the reimbursement of their travel and subsistence expenses, and if appropriate, a voluntary disclosure made to HMRC of any underpaid PAYE and NIC.	

^{*} Risk level – the risk ratings have been determined based on the probability of a successful HMRC challenge in the particular area and/or the level of the potential exposure.



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Purchasing cards	 The process and controls in place appear to be adequate in terms of ensuring that only goods and services considered appropriate for the relevant service and business purpose are purchased. We suggest that additional checks are built into the Council's process to ensure that any expenditure which may give rise to tax, NIC or reporting obligations is identified and captured. 	Low
Severance and redundancy payments	 We consider that there is a risk that HMRC could successfully argue that the Compensatory Added Years ("CAY") payment is not compensation for loss of office and therefore should be taxed as earnings subject to PAYE and NIC in full. This would be on the basis that the payment is a terminal bonus for individuals at or near retirement age, or made under an employer financed retirement benefit scheme, rather than a redundancy payment arising from the termination of the employment. 	Medium
Employee Benefits	 Based on our review of the limited documentation provided, we are unable to confirm whether the salary sacrifice arrangements in place are effective from a tax and NIC perspective. We suggest that a more comprehensive review is carried out in this regard to confirm the position. With regard to the Tied Housing provided to certain janitors/caretakers, there is a risk that a benefit in kind (BIK) has arisen since 2010 based on the cost to the Council of providing the living accommodation. We suggest that a review is undertaken of the circumstances, roles and responsibilities of the Council's janitors/caretakers in order to fully assess this risk. 	Medium
P11D dispensation	 We recommend that as a matter of good practice, the Council should approach HMRC to update the terms of its P11D dispensation, and to provide HMRC with a summary of the Council's current systems and controls with regard to expenses and benefits generally. 	Low
Engagement of third party labour	 During our review, we did not identify any documentary evidence that exists to record the process for determining the tax and reporting position for each individual who has been awarded a contract and engaged on a self-employed basis. To fully assess the Council's risk in this regard, we suggest that a review is carried out on a sample of the existing arrangements in place between the Council and individuals engaged on a self employed basis. We suggest the Council introduces checks to effectively manage the potential risks surrounding the engagement of individuals on a self-employed basis. 	Medium
Construction Industry Scheme	 Where it has not been possible to obtain evidence of the cost of materials from a subcontractor, HMRC are actively challenging contractors to demonstrate how they are it is able to satisfy themselves that a reasonable estimate of the cost of materials was carried out prior to settling invoices. We suggest that additional processes and controls are implemented by the Council in order to ensure that a fair estimate of the cost of materials is made. 	Medium